E-FILED Court of Appeals Suzanne C. Johnson, Clerk of Court 6/5/2019 10:20 AM

ALFRED DAWSON,		IN THE	
	Petitioner	COURT OF APPEALS	
	v.	OF MARYLAND	
STATE OF MARYLAND,		September Term, 2019	
	Respondent	No. <u>134</u>	

PETITION FOR WRIT OF CERTIORARI

On January 22, 2019, following trial in the District Court for Wicomico County, before the Honorable Daniel R. Mumford (D-023-CR-18-002515), Mr. Alfred Dawson was found Guilty of Obstructing and Hindering and Not Guilty of Possession of Marijuana (over 10 grams), Possession of Paraphernalia, and Resisting Arrest. Mr. Dawson was sentenced to 30 days. On the same date, Mr. Dawson, through Counsel, filed an appeal. On May 7, 2019, on appeal and following a bench trial, in the Circuit Court for Wicomico County, before the Honorable Donald C. Davis (C-22-CR-19-000051), Mr. Dawson was found Guilty of Obstructing and Hindering and sentenced to 60 days. The Circuit Court adjudicated all claims in the action in their entirety and the rights and liabilities of all parties to the action.

This matter has not been decided by the Court of Special Appeals. Pursuant to Maryland Rule §8-303 and Courts and Judicial Proceedings §12-305, Petitioner, Alfred Dawson, through counsel, Daniel Eliezer, Assistant Public Defender, petitions this Court to issue a writ of certiorari to the Circuit Court for

Wicomico County to review that Court's decision. Copies of the docket entries evidencing the judgment of the Circuit Court are attached to this Petition. There is no written opinion of the Circuit Court or written order under Rule 2-602(b). As this case has not been decided by the Court of Special Appeals, there were no briefs filed and no opinions rendered.

QUESTION PRESENTED

1. Does there exist a sufficient factual basis to support the finding of guilt for the crime of Obstructing and Hindering in a case where a Defendant refused to exit a motor vehicle to permit law enforcement to conduct a Probable Cause search, resulting in an approximately 1-minute delay while law enforcement forcibly removed him from the vehicle before being able to ultimately complete the Probable Cause search?

PERTINENT AUTHORITY

Titus v. State, 423 Md. 548 (2011)

Nieves v. State, 160 Md. App. 647 (2011)

In re Antoine H, 319 Md. 101 (1989)

Cover v. State, 297 Md. 398 (1983)

STATEMENT OF FACTS

On June 22, 2018, Officer Doyle of Salisbury Police pulled over a vehicle for failing to stop before a stop line. Mr. Dawson was the front seat passenger. Officer Doyle testified that upon his approach he detected an odor of burnt marijuana coming from the vehicle. As such, Officer Doyle requested backup to conduct a Probable Cause search of the vehicle. Officer Adams arrived on scene, approached the passenger side of the vehicle, and asked Mr. Dawson to exit the vehicle so that he may conduct a Probable Cause search. Mr. Dawson expressed that he would not leave the vehicle unless forcibly removed. Officer Adams and assisting officers thereupon forcibly removed Mr. Dawson from the vehicle. Removing and detaining Mr. Dawson took officers no more than approximately 1 minute to accomplish. Following Mr. Dawson's removal from the vehicle, Officer Adams successfully completed the search of the vehicle, during which he found and recovered suspected Marijuana. At trial, Officer Adams' sole claim that he was obstructed and hindered was based on the delay and added effort brought about by officers forcibly removing and detaining Mr. Dawson.¹

During Motions and Closing, Counsel argued that the State failed to show that Mr. Dawson *actually* obstructed or hindered Officer Adams. Counsel argued that while Mr. Dawson's refusal to willingly exit the vehicle may have resulted in a 1-minute delay, as officers removed him from the vehicle, Officer Adams was still ultimately able to perform his duty of searching the vehicle. Counsel cited cases such as *In re Antoine H*, 319 Md. 101 (1990) to demonstrate how a mere delay or call for additional police action is not enough to constitute "actual" obstruction. Counsel argued that to suggest otherwise would lead to the kind of overbreadth and arbitrary enforcement that ordinarily renders such laws void for vagueness. The Honorable Donald C. Davis rejected arguments by the Defense and found sufficient facts to ultimately enter in a verdict of Guilt.

¹ All of the recited facts in this matter are based on testimony at trial and body camera footage recorded by Officers Doyle and Adams, both of which were admitted into evidence.

REASONS FOR GRANTING THE WRIT

Obstructing and Hindering

The four elements of Obstructing and Hindering were established by the Maryland Court of Appeals in *Cover v. State*, 297 Md. 398, 413 (1983), requiring:

- 1) "A police officer engaged in the performance of a duty;
- An act, or perhaps an omission, by the accused which obstructs or hinders the officer in the performance of that duty;
- 3) Knowledge by the accused of the facts comprising element (1); and
- Intent to obstruct or hinder the officer by the act or omission constituting element (2)."

Both the Maryland Court of Appeals and Court of Special Appeals have made clear that the second element "requires proof of 'how [a defendant's] act *actually obstructed and hindered* the police officers." *Titus v. State*, 423 Md. 548, 560 (2011) (citing *Nieves v. State*, 160 Md. App. 647 (2004)).

Most instructive to this particular issue is the Court of Appeals' opinion in In re Antoine H, 319 Md. 101 (1990), where the Court maintained that the facts fell short of demonstrating that officers were *actually* obstructed or hindered. In In re Antoine H, law enforcement was dispatched to execute an arrest warrant for Joseph Howard. Id. at 106. Officers went to Mr. Howard's home address in an attempt to execute the warrant, but the home's inhabitants—later the Defendants—refused entry for "10 to 15 minutes." Id. Once officers were inside, the Defendants denied that Joseph Howard was present. Id. Regardless, officers searched the residence and found Joseph Howard in the attic. *Id.* at 108. In its opinion, the Court reviewed the following acts by the Defendants and whether they were sufficient to constitute the crime of Obstructing and Hindering:

- "failure to open the door promptly when the police sought entrance, thereby conceivably affording Howard an opportunity to hide;
- 2) the lie to the police about Howard's presence on the premises; and

3) in general, the lack of cooperation with the police." Id.

The Court concluded that these facts were *not* sufficient. Specifically, the Court held that the facts were "not adequate to support a finding that the police were actually hindered or obstructed" because, despite the delay and non-cooperation, law enforcement still prevailed in finding and arresting Mr. Howard:

It is clear that the denials that Howard was on the premises did not hinder or obstruct the officers in the performance of their duty. The officers did not believe the denials. They searched the house despite the denials and found Howard. Any delay in opening the door did not, in any event, result in a failure to find and arrest him. Id. at 109 (emphasis mine).

Id. at 109.

Analysis

As in In Re Antoine H, Mr. Dawson did not actually obstruct or hinder Officer Adams. The delay was only 1 minute long, far less than in In Re Antoine H, and Officer Adams was ultimately able to fulfill his duty of searching the vehicle after all was said and done. It is certainly true that willingly leaving the vehicle would have made it *easier* for Officer Adams to perform his duty. Indeed, surely it would have also been easier for law enforcement in In Re Antoine H had the Defendants promptly opened the door rather than waiting 10 to 15 minutes. Surely it would have been easier for law enforcement had the Defendants *not* lied and instead revealed to officers that Mr. Howard was hiding in their attic. Had the Defendants fully cooperated, Officers would have been able to enter the home quickly, immediately locate Mr. Howard, and avoid the time and headache of effectuating a full-blown search of the residence. But the message of *In Re Antoine H* is that merely being uncooperative, and refusing to make law enforcement's tasks any easier, does not, by itself, constitute the crime of Obstructing and Hindering. Regardless of any delay and inconvenience, which officers are trained to encounter on a day-to-day basis, law enforcement was able to adjust their actions and effectuate their duties *regardless* of the lack of cooperation. Here, officers immediately responded to Mr. Dawson's unwillingness to leave the vehicle by swiftly removing him by force.

Had Mr. Dawson's actions resulted in the destruction of evidence, or otherwise prevented Officer Adams from being able to search the vehicle or recover the suspected marijuana, this may very well be a case of Obstructing and Hindering. But the facts suggest nothing of the sort; and upon Mr. Dawson's removal, the vehicle was searched and all duties were performed completely and successfully.

Overbreadth and Arbitrary Enforcement

To suggest that any delay or call for additional action by law enforcement constitutes Obstructing and Hindering would render the crime overbroad and subject to arbitrary enforcement. If mere delay was enough, then practically any police encounter could result in charges. Any civilian who argues with law enforcement, or has to be asked the same question twice, could arguably be subject to prosecution. A civilian asked by law enforcement to open their front door and permit entry may be subject to prosecution if they were to simply demand to know why: they are causing a delay and their failure to immediately cooperate will result in officers having to take further action, such as having to divulge information, attempting to persuade the civilian to open their door, or even entering the residence by force if the officer's goal was to effectuate a search or arrest. Given the nature of police-civilian interactions, where civilians may protest or speak out against perceived injustice, interpreting this crime so broadly may have serious First Amendment consequences. And while some officers may consider delays or heated interactions with civilians to be an ordinary part of the job, other officers may see fit to charge those who do not fully cooperate.

Without any guidance as to what precise action or length of delay is enough to constitute the crime, how and when to enforce it is left solely to the whims of the particular officer. When the analysis shifts from determining whether the officer's duty was *actually* obstructed to determining the extent to which a suspect

was willing to cooperate with law enforcement, the risk of inadvertently criminalizing innocent conduct inevitably grows.

CONCLUSION

Granting this petition would provide this Court the opportunity to address an otherwise neglected area of law. The case law on the subject of Obstructing and Hindering is sparse and covers very few, possible factual scenarios. If the conduct in this matter is indeed suitable for the charge of Obstructing and Hindering, it would be of great benefit to make clear the line that must be crossed to transition from mere "uncooperativeness" to "criminality." For instance, if causing a delay may satisfy the crime, how *long* of a delay is enough? If an unwillingness to cooperate causes law enforcement to take different or additional measures to effectuate their duty, how severe must those measures be to justify criminal charges? These questions remain, to date, unanswered; and answering them would provide much needed guidance in this area of law, and to the public interest at large.

Respectfully submitted,

Daniel Eliezer Assistant Public Defender CPF # 1306190078

Office of the Public Defender Appellate Division 201 Baptist Street, Suite 26 Salisbury, MD 21801 Office: (410) 713-3400

Fax: (410) 713-3410 DEliezer@opd.state.md.us Counsel for Petitioner

Font: Times New Roman 13

CERTIFICATION OF WORD COUNT AND COMPLIANCE WITH RULE 8-112

I hereby certify that:

1. This petition contains 2023 words.

2. This petition complies with the font, spacing, and type size requirements stated in Rule 8-112.

Daniel Eliezer

CERTIFICATE OF SERVICE

I HEREBY CERTIFY that on this 5th day of June, 2019, copies of the

foregoing were hand-delivered to:

Carrie Williams Criminal Appeals Division Office of the Attorney General 200 St Paul Place, 17th Flr Baltimore, MD 21202-2021

Daniel Eliezer

APPENDIX

In The Records of the Circuit Court For Wicomico County, State of Maryland Among Other Proceedings Is the Following, To Wit:

CASE SUMMARY

CASE NO. C-22-CR-19-000051

State of Maryland vs. ALFRED EARL DAWSON

Location: Wicomico Circuit Court Filed on: 01/23/2019

			ş				
Case Information							
Offense		Statute	Deg	Date	Case Type:-	Criminal - Appeal	
urisdiction: Wico 1. OBSTRUCTI TN: 18100184	NG & HINDERING	CL	М	06/22/2018	Case Status:	05/07/2019 Closed	
Related Cases 0-023-CR-18-002	515 (Related Case)						
Sonds Corporate Bond 5/8/2019	#BN-C22-19-000016 Released	\$25,000.00					
1/23/2019 Counts: 1	Posted						
DATE		CASE	Assignm	ENT			
	Current Case Assign	ment					
	Case Number	C-22-CR-	19-000051				
	Court	Wicomico	Circuit Co	ourt			
	Date Assigned	01/23/2019	9				
	<u> </u>	PARTY	INFORMA	TION			
						Attorney	
Plaintiff	State of Maryla	nd					
						410-5	County 48-4880(W
Defendant	DAWSON.	ALFRED EARL				ELIEZER, D	
	Wicomico Co	unty Detention Center				410-2	<i>Retainea</i> 13-3400(W
	411 Naylor M					Public Defende	
	SALISBURY,	MD 21801 1989 Age: 30					County
	DOD. VIIII	1909 Age. 30				410-7	<i>Retainea</i> 13-3400(W
Bond	JAIME L SMII						
Remitter/Bonds	man 115 LANDIN ELKTON, M						
Surety	Lexington Nati P.O. Box 609	onal Insurance Corpo 8	ration				
	Lutherville, M	AD 21094	X				
DATE		EVENTS & O	RDERS OF	THE COURT		IN	DEX
05/08/2019	Commitment Rea	cord Issued (Judicial O	fficer: Dav	is, Donald C.)		
05/08/2019		Pleading - Electronic S	ervice				
		sts ELIEZER, DANIEL I torney State's Attorney			efender, Wico	omico	

CASE SUMMARY CASE NO. C-22-CR-19-000051

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05/08/2019	Bond Released	
05/07/2019	Correspondence Certified Copy of Case Summary sent to District Court.	
05/07/2019	Grder (Judicial Officer: Davis, Donald C.) Waiving Costs.	
05/07/2019	Property Received as Evidence	
05/07/2019	B Hearing Sheet / Open Court Proceedings (Judicial Officer: Davis, Donald C.)	
05/07/2019	Trial - Court (9:00 AM) (Judicial Officer: Davis, Donald C.) Concluded / Held	
05/07/2019	Sentence (Judicial Officer: Davis, Donald C.) 1. OBSTRUCTING & HINDERING 06/22/2018 (M) CL (1-0043) TN: 181001841576 :	
2 7 8	Confinement by Count Local Confinement Start: 05/02/2019 Facility: Wicomico County Detention Center Confinement by Count Count: 1. OBSTRUCTING & HINDERING CL Term: 60D Comments: 5 days credit per Judge Davis. Total Time to Serve: 1M, 29D Concurrent with any other outstanding sentence(s) Credit for Time Served Credit Term: 5D	
05/07/2019	Disposition (Judicial Officer: Davis, Donald C.) 1. OBSTRUCTING & HINDERING Guilty TN: 181001841576 :	
05/07/2019	Plea (Judicial Officer: Davis, Donald C.) 1. OBSTRUCTING & HINDERING Not Guilty TN: 181001841576 :	S
05/07/2019	Defendant Received Notice of Post - Trial Rights	
05/01/2019	Jury Instructions	
05/01/2019	Bury Instructions Party: Plaintiff State of Maryland	1 : :
05/01/2019	B Requested Voir Dire Filed by: Plaintiff State of Maryland	
04/30/2019	Miscellaneous Document	

CASE SUMMARY CASE NO. C-22-CR-19-000051

	Rejected Plea
04/30/2019	The Hearing Sheet / Open Court Proceedings (Judicial Officer: Beckstead, Kathleen Leonard)
04/30/2019	Conference - Pre-Trial (9:00 AM) (Judicial Officer: Beckstead, Kathleen Leonard) Concluded / Held
04/05/2019	CANCELED Hearing - Motion (9:00 AM) (Judicial Officer: Seaton, Leah J.) Withdrawn
04/04/2019	Line Line - Withdraw Motions Filed by: Defendant DAWSON, ALFRED EARL
03/05/2019	Return of Service - Served Subpoena 05/07/2019 Date Served: 03/04/2019 Filed by: Plaintiff State of Maryland Service For: Witness - State Adams, Jonathan
03/05/2019	Return of Service - Served Subpoena 04/05/2019 Date Served: 03/04/2019 Filed by: Plaintiff State of Maryland Service For: Witness - State Adams, Jonathan
03/05/2019	Return of Service - Served Subpoena 05/07/2019 Date Served: 03/04/2019 Filed by: Plaintiff State of Maryland Service For: Witness - State Lukaszewicz, Joshua
03/05/2019	Return of Service - Served Subpoena 04/05/2019 Date Served: 03/04/2019 Filed by: Plaintiff State of Maryland Service For: Witness - State Lukaszewicz, Joshua
03/05/2019	Return of Service - Served Subpoena 05/07/2019 Date Served: 03/04/2019 Filed by: Plaintiff State of Maryland Service For: Witness - State Doyle, Joseph
03/05/2019	Return of Service - Served Sunpoena 04/05/2019 Date Served: 03/04/2019 Filed by: Plaintiff State of Maryland Service For: Witness - State Doyle, Joseph
02/27/2019	Answer to Motion to Suppress Filed by: Plaintiff State of Maryland
02/27/2019	Answer to Motion / Request for Discovery

CASE SUMMARY CASE NO. C-22-CR-19-000051

Filed by: Plaintiff State of Maryland

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02/15/2019	CANCELED Hearing - Initial Appearance (9:00 AM) (Judicial Officer: Sarbanes, Spyros James) Event Futile	
02/09/2019	Tel Summons Served	
02/07/2019	Plea of Not Guilty Entered	
02/07/2019	Criminal Request for Jury Trial Filed by: Defendant DAWSON, ALFRED EARL	
02/07/2019	Demand / Request for Presence of Chemist/Analyst Filed by: Defendant DAWSON, ALFRED EARL	
02/07/2019	Answer to Motion / Request for Discovery Filed by: Defendant DAWSON, ALFRED EARL	
02/07/2019	Motion - MD Rule 4-252 (Motions) Filed by: Defendant DAWSON, ALFRED EARL	
02/07/2019	Motion / Request - For Speedy Trial Filed by: Plaintiff State of Maryland	
02/07/2019	Defense Attorney Appearance Filed Counsel: Attorney Public Defender, Wicomico County For: Defendant DAWSON, ALFRED EARL Amount: 0.00	
02/04/2019	Certified Mail Receipt Mailed	
02/01/2019	Attorney Appearance for State Substitution of Appearance Counsel: State's Attorney State's Attorney - Wicomico County Amount: 0.00	
01/24/2019	Summons Issued DAWSON, ALFRED EARL Served: 02/09/2019	
01/24/2019	Summons Issued (Service Event) Initial Appearance 2/15/19 Requested by: Plaintiff State of Maryland Service for: Defendant DAWSON, ALFRED EARL	
01/24/2019	Certified Mail Receipt Mailed	
01/23/2019	Transmittal Form	
01/23/2019	Appeal from District Court Filed by: Defendant DAWSON, ALFRED EARL	
	1 <u>2</u>	

CASE SUMMARY CASE NO. C-22-CR-19-000051

	Time to Disposition Deadlines	2
TARGET D	TIME STANDARDS	
11/07/2018	Statement of Charges	
01/22/2019	Commitment Record Issued (Judicial Officer: Mumford, Daniel R.) Party: Defendant DAWSON, ALFRED EARL	
01/22/2019	Notice of Appeal to Circuit Court Filed Filed by: Defendant DAWSON, ALFRED EARL	
01/23/2019	Bond SettingAppeal Bond\$25,000.00Any	i i i i i i i i i i i i i i i i i i i
01/23/2019	Appeal Bond - Posted in the amount of \$25,000.00 by Back on Your Block Bail Bonds (Jaime Smiley)	
01/23/2019	Release From Commitment Party: Defendant DAWSON, ALFRED EARL	

STATE OF MARYLAND, WICOMICO COUNTY, TO WIT:

I, James B. McAllister, Clerk of the Circuit Court for Wicomico County, Maryland, hereby

certify that the above and aforegoing is a true and correct copy of: Certified Docket Entries/Case Summary

Circuit Court Case Number C-22-CR-19-000051; State of Maryland vs. Alfred Earl Dawson

IN TESTIMONY WHEREOF, I hereunto subscribe my name and affix the seal of the Circuit Court for Wicomico County, Maryland, this 04th Day of

June, Two Thousand and Nineteen.

en S. Malto

James B. McAllister Clerk of the Circuit Court